



Regular Council

Monday, December 11, 2017

Place: Council Chambers
Richmond City Hall

Present: Mayor Malcolm D. Brodie
Councillor Chak Au
Councillor Derek Dang
Councillor Carol Day
Councillor Ken Johnston
Councillor Alexa Loo
Councillor Bill McNulty
Councillor Linda McPhail
Councillor Harold Steves

Corporate Officer – David Weber

Call to Order: Mayor Brodie called the meeting to order at 7:00 p.m.

RES NO. ITEM

MINUTES

- R17/21-1 1. It was moved and seconded
That:
- (1) ***the minutes of the Regular Council meeting held on November 27, 2017, be adopted as circulated; and***
 - (2) ***the Metro Vancouver 'Board in Brief' dated November 24, 2017, be received for information.***



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The question Resolution No. R17/21-1 was not called as, in response to questions regarding Metro Vancouver's consultation on the development of an expanded regulatory approach to managing odour in Metro Vancouver, Mayor Brodie noted that Metro Vancouver is seeking to develop further guidelines and terms of reference. He also commented that Delta is in discussions with Metro Vancouver and the enterprise causing the odours.

The question on Resolution R17/21-1 was then called and it was **CARRIED**.

AGENDA ADDITIONS & DELETIONS

R17/21-2

It was moved and seconded

That:

- (1) *Part (3) of the recommendation for Item 17 – "Richmond Canada 150 – Year In Review," be deleted from the Consent Agenda and that the recommendation and budget for 2018 events be referred to staff; and*
- (2) *Part (8) be added to Item 21 – "Closed Circuit Television (CCTV) For Signalized Intersections In Richmond," to read "That staff review the matter in 12 months to ensure that storage space is adequate."*

CARRIED

PRESENTATIONS

- (1) Ivy Wong, Manager, Revenue and Venus Ngan, Manager, Treasury and Financial Services, presented the 2017 Innovation Award from Aptean (Tempest) for the work which allowed customers to make web payments with credit cards for property tax and utilities. Ms. Ngan noted that, through Council's support, Richmond became the first municipality in British Columbia to allow credit card payments for property tax and utilities. Ms. Wong also commented that 3536 credit card transactions have been processed, and that the 1.75% service fee ensures that user pays for the use of the credit card payment while also benefitting from the rewards.



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- (2) Joanne Schroeder, Vice-Chair for the World Leisure Organization presented the World Leisure Community of Excellence Award to Council and commended the City for their substantive contributions to promote leisure as a means to enhance the economic, social, and cultural development of residents. In response to a query from Council, Ms. Schroeder noted that only one award is presented a year.

2. **APPOINTMENT OF COUNCIL MEMBERS TO EXTERNAL ORGANIZATIONS**

R17/21-3

It was moved and seconded

(a)

That Councillor Chak Au be appointed as the Council representative to the TransLink – Southwest Area Transport Plan Senior Advisory Committee, until November 5, 2018.

(b)

(i) *That Mayor Malcolm Brodie be appointed as the Council representative to the Richmond Olympic Oval Corporation, until November 5, 2018; and*

(ii) *That Councillor Alexa Loo be appointed as the alternate Council representative to the Richmond Olympic Oval Corporation, until November 5, 2018.*

(c)

(i) *That Councillor Carol Day be appointed as the Council representative to the BC Aviation Council, until November 5, 2018; and*

(ii) *That Councillor Chak Au be appointed as the alternate Council representative to the BC Aviation Council, until November 5, 2018.*

CARRIED



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3. **NAMING OF STANDING COMMITTEES AND THEIR
COMPOSITION BY THE MAYOR**
(in accordance with the *Community Charter*)

Mayor Brodie announced the following Standing Committees and their membership:

COMMUNITY SAFETY COMMITTEE

Cllr. Bill McNulty (Chair)
Cllr. Derek Dang (Vice-Chair)
Cllr. Ken Johnston
Cllr. Alexa Loo
Cllr. Linda McPhail

FINANCE COMMITTEE

Mayor Malcolm Brodie (Chair)
All members of Council

GENERAL PURPOSES COMMITTEE

Mayor Malcolm Brodie (Chair)
All members of Council

PARKS, RECREATION & CULTURAL SERVICES COMMITTEE

Cllr. Harold Steves (Chair)
Cllr. Ken Johnston (Vice-Chair)
Cllr. Carol Day
Cllr. Bill McNulty
Cllr. Linda McPhail

PLANNING COMMITTEE

Cllr. Linda McPhail (Chair)
Cllr. Bill McNulty (Vice-Chair)
Cllr. Chak Au
Cllr. Alexa Loo
Cllr. Harold Steves



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PUBLIC WORKS AND TRANSPORTATION COMMITTEE

Cllr. Chak Au (Chair)
Cllr. Harold Steves (Vice-Chair)
Cllr. Derek Dang
Cllr. Carol Day
Cllr. Alexa Loo

4. **APPOINTMENT OF MEMBERS OF COUNCIL (AND THEIR ALTERNATES) AS THE LIAISONS TO CITY ADVISORY COMMITTEES AND ORGANIZATIONS**

R17/21-4

It was moved and seconded

That the following Council liaisons (and where applicable, their alternatives) be appointed until November 5, 2018:

- (a) *Advisory Committee on the Environment – Councillor Carol Day;*
- (b) *Agricultural Advisory Committee – Councillor Harold Steves;*
- (c) *Child Care Development Advisory Committee – Councillor Alexa Loo;*
- (d) *Council / School Board Liaison Committee – Councillor Linda McPhail and Councillor Alexa Loo;*
- (e) *Economic Advisory Committee – Councillor Derek Dang and Councillor Chak Au;*
- (f) *Heritage Commission – Councillor Derek Dang;*
- (g) *Major Facility Building / Project Technical Advisory Committee – Councillor Derek Dang (Chair) and Councillor Harold Steves;*
- (h) *Minoru Centre for Active Living Program Committee – Councillor Bill McNulty;*
- (i) *Minoru Major Facility Stakeholder Advisory Committee – Councillor Ken Johnston (Chair) and Councillor Linda McPhail;*
- (j) *Richmond Centre for Disability – Councillor Alexa Loo;*
- (k) *Richmond Chamber of Commerce – Councillor Alexa Loo and Councillor Chak Au (Alternate);*



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- (l) *Richmond Community Services Advisory Committee – Councillor Derek Dang;*
- (m) *Richmond Family and Youth Court Committee – Councillor Carol Day;*
- (n) *Richmond Farmers' Institute – Councillor Harold Steves;*
- (o) *Richmond Intercultural Advisory Committee – Councillor Derek Dang;*
- (p) *Richmond Public Art Advisory Committee – Councillor Linda McPhail;*
- (q) *Richmond Sister City Advisory Committee – Councillor Ken Johnston;*
- (r) *Richmond Sports Council – Councillor Bill McNulty;*
- (s) *Richmond Sports Wall of Fame Nominating Committee – Councillor Harold Steves;*
- (t) *Seniors Advisory Committee – Councillor Ken Johnston; and*
- (u) *Vancouver Coastal Health / Richmond Health Services Local Governance Liaison Group – Councillor Alexa Loo.*

CARRIED

5. **APPOINTMENT OF MEMBERS OF COUNCIL AS LIAISONS TO COMMUNITY ASSOCIATIONS**

R17/21-5

It was moved and seconded

That the following Council liaisons (and where applicable, their alternatives) be appointed until November 5, 2018:

- (a) *Arenas Community Association – Councillor Bill McNulty;*
- (b) *City Centre Community Association – Councillor Bill McNulty;*
- (c) *East Richmond Community Association – Councillor Chak Au;*
- (d) *Hamilton Community Association – Councillor Derek Dang;*
- (e) *Richmond Art Gallery Association – Councillor Carol Day;*
- (f) *Richmond Fitness and Wellness Association – Councillor Carol Day;*

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- (g) *Sea Island Community Association – Councillor Harold Steves;*
- (h) *South Arm Community Association – Councillor Carol Day;*
- (i) *Thompson Community Association – Councillor Linda McPhail; and*
- (j) *West Richmond Community Association – Councillor Ken Johnston.*

CARRIED

6. APPOINTMENT OF MEMBERS OF COUNCIL AS THE LIAISONS TO VARIOUS BOARDS

R17/21-6

It was moved and seconded

That the following Council liaisons (and where applicable, their alternatives) be appointed until November 5, 2018:

- (a) *Aquatic Services Board – Councillor Ken Johnston;*
- (b) *Museum Society Board – Councillor Ken Johnston;*
- (c) *Richmond Gateway Theatre Society Board – Councillor Chak Au; and*
- (d) *Richmond Public Library Board – Councillor Linda McPhail and Councillor Alexa Loo (Alternate).*

CARRIED

7. APPOINTMENT OF MEMBERS OF COUNCIL AS LIAISONS TO VARIOUS SOCIETIES

R17/21-7

It was moved and seconded

That the following Council liaisons (and where applicable, their alternatives) be appointed until November 5, 2018:

- (a) *Britannia Heritage Shipyard Society – Councillor Harold Steves;*
- (b) *Gulf of Georgia Cannery Society – Councillor Carol Day;*
- (c) *London Heritage Farm Society – Councillor Chak Au;*
- (d) *Minoru Seniors Society – Councillor Derek Dang;*
- (e) *Richmond Nature Park Society – Councillor Chak Au;*

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- (f) *Steveston Community Society – Councillor Alexa Loo; and*
- (g) *Steveston Historical Society – Councillor Bill McNulty.*

CARRIED

8. APPOINTMENT OF PARCEL TAX ROLL REVIEW PANEL FOR LOCAL AREA SERVICES

R17/21-8

It was moved and seconded

That the members of the Public Works and Transportation Committee be appointed as the Parcel Tax Roll Review Panel for Local Area Services until November 5, 2018.

CARRIED

9. APPOINTMENT OF ACTING MAYORS FROM DECEMBER 12, 2017 TO NOVEMBER 5, 2018

R17/21-9

It was moved and seconded

That the following Acting Mayors be appointed until November 5, 2018:

<i>December 12, 2017 – January 14, 2018</i>	<i>Councillor Carol Day</i>
<i>January 15 – February 25, 2018</i>	<i>Councillor Alexa Loo</i>
<i>February 26 – April 8, 2018</i>	<i>Councillor Chak Au</i>
<i>April 9 – May 20, 2018</i>	<i>Councillor Bill McNulty</i>
<i>May 21 – July 1, 2018</i>	<i>Councillor Derek Dang</i>
<i>July 2 – August 12, 2018</i>	<i>Councillor Harold Steves</i>
<i>August 13 – September 23, 2018</i>	<i>Councillor Ken Johnston</i>
<i>September 24 – November 5, 2018</i>	<i>Councillor Linda McPhail</i>

CARRIED



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COMMITTEE OF THE WHOLE

- R17/21-10 10. It was moved and seconded
That Council resolve into Committee of the Whole to hear delegations on agenda items (7:15 p.m.).

CARRIED

11. Delegations from the floor on Agenda items .

Item No. 29 – 2018 Proposed Operating Budget

Gillian Burnett, Secretary, Board of Directors, Gateway Theatre Society, and Joanna Ko, Treasurer, Board of Directors, Gateway Theatre Society, spoke on behalf of the Board of Directors about the omission of the request for ongoing additional level funding for staff salaries at Gateway Theatre from the 2018 Proposed Operating Budget. Ms. Burnett expressed the Board's disappointment that the request was not included in the 2018 budget and asked for Council to reconsider the decision. Ms. Burnett noted the crucial role that Gateway Theatre plays in the community and commented that low compensation levels have had a devastating impact on the ability of Gateway Theatre to attract and retain experienced staff, and that 2017 saw a 40% turnover of permanent staff. Ms. Burnett further commented that Gateway Theatre has made great strides in addressing staff compensation by actively adapting to change, but that the funding support from Council would help Gateway Theatre address these issues.

In response to queries from Council, Ms. Burnett stated that Gateway Theatre's pay scale sits around the 60-80% average of other theatres with similar budgets from a 2016 survey of BC arts organizations and that the request for permanent funding would help to address the inequity.

Item No. 28 – 2018 Capital Budget and Item No. 29 – 2018 Proposed Operating Budget

Don Flintoff, 6071 Dover Road, expressed concern over the increase to the Capital Budget from \$110 million in 2017 to \$160 million in 2018 and the CPI plus 1% policy for reserves and was of the opinion that the policy should be reviewed.



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Mr. Flintoff also commented on the variance in the width of roads in the City, noting that Dover Road is approximately 5.5-5.7 m in width whereas the City standard for local roads in a single-family area is 8.5 m. He further noted that the smaller width of the road is of concern for increased traffic flow and flooding and that the width of roads should be addressed.

In response to questions posed by Mr. Flintoff regarding road standards and road widths, Robert Gonzalez, Deputy CAO and General Manager, Engineering and Public Works, responded that the roads do vary across Richmond and as a result, requests from different neighbourhoods to review road widths are examined by staff, some of which are included in capital programs.

In response to Mr. Flintoff's comment regarding the transfer to reserves, Jerry Chong, Director, Finance, noted that this is already a part of a referral to staff from the Finance Committee and that staff will be reviewing this policy in the new year. Mr. Chong also commented, in response to questions from Council, that the increase in Capital Budget for 2018 is due to the inclusion of Phase 2 facilities already approved by Council including the Animal Shelter Replacement, Canada Line Capstan Station, Lawn Bowling, Gateway Theatre infrastructure upgrades and that approximately \$40 million is for building programs for aging facilities. Mr. Chong also noted that the increase to the Operating Budget year over year is summarized in the staff report.

- R17/21-11 12. It was moved and seconded
That Committee rise and report (7:28 p.m.).

CARRIED

CONSENT AGENDA

- R17/21-12 13. It was moved and seconded
That Items No. 14 through No. 27 be adopted by general consent.

CARRIED



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14. COMMITTEE MINUTES

That the minutes of:

- (1) the Parks, Recreation and Cultural Services Committee meeting held on November 28, 2017;*
 - (2) the General Purposes Committee meeting held on December 4, 2017;*
 - (3) the Finance Committee meeting held on December 4, 2017;*
 - (4) the Planning Committee meeting held on December 5, 2017;*
- be received for information.*

ADOPTED ON CONSENT

15. 2015-2020 YOUTH SERVICE PLAN: 2015-2016 UPDATE

(File Ref. No. 07-3425-02) (REDMS No. 5611038 v.6)

- (1) That the staff report titled “2015-2020 Youth Service Plan: 2015-2016 Update” dated November 8, 2017 from the Manager of Community Social Development, be received for information; and*
- (2) That the 2015-2020 Youth Service Plan: 2015-2016 Update be distributed to key stakeholders and posted on the City website.*

ADOPTED ON CONSENT

16. CITY CENTRE COMMUNITY CENTRE 2017 PUBLIC ART PROJECTS

(File Ref. No. 11-7000-09-20-240) (REDMS No. 5649656)

That the concept proposals and installations of the City Centre Community Centre Community Art Project by artist Laara Cerman, and Legacy Artwork by artists Nadine Flagel and Deirdre Pinnock, as presented in the staff report titled “City Centre Community Centre 2017 Public Art Projects,” dated November 6, 2017, from the Director, Arts, Culture and Heritage Services, be endorsed.

ADOPTED ON CONSENT



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17. RICHMOND CANADA 150 – YEAR IN REVIEW

(File Ref. No. 11-7400-20-CANA1) (REDMS No. 5583205 v.5; 5594775; 5138395; 5642039)

- (1) *That the staff report titled “Richmond Canada 150 – Year in Review,” dated November 6, 2017, from the Director, Arts, Culture and Heritage Services, be received for information; and*
- (2) *That the “Richmond Canada 150 – Year in Review” report be circulated to the community partners and funders for their information.*

ADOPTED ON CONSENT

18. RICHMOND’S PARTICIPATION IN THE ACTIVE WELL-BEING INITIATIVE

(File Ref. No. 11-7000-10-01) (REDMS No. 5652462 v.2; 5653889; 5653927)

That the City become a Partner City of the Active Well-being Initiative by signing the “Partner City Charter of Commitment,” included as Attachment 2 of the attached staff report titled “Richmond’s Participation in the Active Well-being Initiative,” dated November 8, 2017, from the Interim Director, Parks and Recreation.

ADOPTED ON CONSENT

19. FUEL PURCHASES AGREEMENT RE-ASSIGNMENT AND EXTENSION – BC PETROLEUM PRODUCTS BUYING GROUP

(File Ref. No. 02-0665-01; 03-1000-02-055) (REDMS No. 5648334)

- (1) *That the City of Richmond’s fuel purchases agreement through the BC Petroleum Products Buying Group consortium:*
 - (a) *be assigned to Parkland Fuel Corporation; and*
 - (b) *be extended to December 14, 2018;*
- (2) *That the Chief Administrative Officer and General Manager, Engineering & Public Works, be authorized to negotiate and execute all necessary terms with Parkland Fuel Corporation under City of Vancouver Contract No. PS11122 for The Supply and Delivery of Gasoline, Diesel, 810-Diesel and Fuels; and*



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- (3) *That the City of Richmond participate in the regional consortium for the acquisition of gasoline and diesel fuel at the conclusion of the current fuel purchase agreement (commencing December 15, 2018).*

ADOPTED ON CONSENT

**20. LIBRARY CULTURAL CENTRE CAPITAL RETROFIT PROJECT:
FEDERATION OF CANADIAN MUNICIPALITIES CLIMATE
INNOVATION PROGRAM**

(File Ref. No. 10-6125-05-01; 03-1090-15; 06-2050-20-LCC) (REDMS No. 5660317)

- (1) *That the application to the Federation of Canadian Municipalities Municipal Climate Innovation Program for up to \$1,000,000 in grant funding to support the deep energy and greenhouse gas emission reduction project planned for the Library Cultural Centre be endorsed;*
- (2) *That, should the funding application be successful, the Chief Administrative Officer and the General Manager of Engineering and Public Works be authorized to execute the agreement with the FCM on behalf of the City of Richmond;*
- (3) *That if the funding application is successful, the 2018-2022 Five Year Financial Plan Bylaw be adjusted accordingly; and*
- (4) *That Richmond Federal Ministers of Parliament be advised of the City's FCM grant funding application.*

ADOPTED ON CONSENT

**21. CLOSED CIRCUIT TELEVISION (CCTV) FOR SIGNALIZED
INTERSECTIONS IN RICHMOND**

(File Ref. No. 09-5000-01; 10-6450-08-01) (REDMS No. 5632725 v.7; 5649430)

- (1) *That the report titled "Closed Circuit Television (CCTV) for Signalized Intersections in Richmond," dated October 31, 2017 from the OIC, Richmond RCMP, be received for information;*
- (2) *That the CCTV request at a capital cost of \$2,185,242 (Option 3) be submitted to the 2018 Capital budget process for Council consideration;*



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- (3) *That the CCTV for Signalized Intersections Project be approved to seek additional funding from the Federal/ Provincial Investing in Canada Program and other appropriate senior government funding programs;*
- (4) *That if the senior government funding submission is approved, the Chief Administrative Officer and the General Manager, Community Safety be authorized to execute the agreement on behalf of the City of Richmond with the Government of Canada and/ or the Province of British Columbia;*
- (5) *That if the funding application is successful, the grant received be used to replenish the City's funding source and the 2018-2022 Five Year Financial Plan Bylaw will be adjusted accordingly;*
- (6) *That Richmond MPs and MLAs be advised of the City's senior government submission;*
- (7) *That, if the funding request for a Closed Circuit Television (CCTV) For Signalized Intersections in Richmond is approved as part of the budget, staff be directed to seek approval of the proposed system from the Office of the Information and Privacy Commissioner and to recommend a fee structure for processing requests; and*
- (8) *That staff review the matter in 12 months to ensure that storage space is adequate.*

ADOPTED ON CONSENT

22. UBCM COMMUNITY EMERGENCY PREPAREDNESS FUND

(File Ref. No. 09-5126-01; 03-1087-36-01) (REDMS No. 5662048)

- (1) *That the report titled "UBCM Community Emergency Preparedness Fund", dated November 17, 2017 from the General Manager, Community Safety be received for information;*
- (2) *That the application to the Union of British Columbia Municipalities Community Emergency Preparedness Fund for up to \$25,000 in grant funding to support Emergency Social Services for Emergency Programs be approved;*



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- (3) *That the application to the Union of British Columbia Municipalities Community Emergency Preparedness Fund for up to \$25,000 in grant funding to support the Emergency Operations Centres & Training for Emergency Programs be approved;*
- (4) *That should the funding application be successful, the Chief Administrative Officer and the General Manager, Community Safety be authorized to execute the agreement on behalf of the City of Richmond with the UBCM; and*
- (5) *That if the funding application is successful, the 2018-2022 Five Year Financial Plan Bylaw be adjusted accordingly.*

ADOPTED ON CONSENT

23. 2018 COUNCIL COMMUNITY INITIATIVES ONE-TIME EXPENDITURES

(File Ref. No. 03-1075-20) (REDMS No. 5589826 v. 2)

That the one-time expenditure request as outlined in Attachment 1 of the 2018 Council Community Initiative One-Time Expenditures staff report be approved for funding from the Council Community Initiatives Account and included in the 5 Year Financial Plan (2018-2022).

ADOPTED ON CONSENT

24. APPLICATION BY BENE (NO. 3) ROAD DEVELOPMENT LTD. FOR REZONING OF THE PROPERTY AT 4700 NO.3 ROAD FROM THE "AUTO-ORIENTED COMMERCIAL (CA)" ZONE TO A NEW "HIGH RISE OFFICE COMMERCIAL (ZC44)- ABERDEEN VILLAGE" ZONE

(File Ref. No. 12-8060-20-009215; 12-8060-20-009216; RZ 14-672055) (REDMS No. 5630259 v. 2; 5655559; 5655561)

- (1) *That Official Community Plan Bylaw 7100, Amendment Bylaw 9215, to amend the Schedule 2.10 (City Centre Area Plan) by:*
 - (a) *amending the Overlay Boundary - Village Centre Bonus Map (2031) to allow for an additional 0.5 FAR Village Centre Bonus on the subject site; and*
 - (b) *amending the Aberdeen Village – Detailed Transect Descriptions to allow for an additional 0.5 FAR Village Centre Bonus on the subject site;*



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be introduced and given first reading;

- (2) *That Bylaw 9215, having been considered in conjunction with:*
- (a) *the City's Financial Plan and Capital Program; and*
 - (b) *the Greater Vancouver Regional District Solid Waste and Liquid Waste Management Plans;*

is hereby found to be consistent with said program and plans, in accordance with Section 477(3)(a) of the Local Government Act;

- (3) *That Bylaw 9215, having been considered in accordance with OCP Bylaw Preparation Consultation Policy 5043, is hereby found not to require further consultation; and*
- (4) *That Richmond Zoning Bylaw 8500, Amendment Bylaw 9216, for the creation of a new "High Rise Office Commercial (ZC44) – Aberdeen Village" zone and for the rezoning of 4700 No. 3 Road from the "Auto-Oriented Commercial (CA)" zone to the new "High Rise Office Commercial (ZC44) – Aberdeen Village" zone, be introduced and given first reading.*

ADOPTED ON CONSENT

25. APPLICATION BY RAV BAINS FOR REZONING AT 9071 DAYTON AVENUE FROM THE "SINGLE DETACHED (RS1/B)" ZONE TO THE "SINGLE DETACHED (RS2/K)" ZONE

(File Ref. No. 12-8060-20-009790; RZ 17-784715) (REDMS No. 5642763; 4573372; 5643095)

That Richmond Zoning Bylaw 8500, Amendment Bylaw 9790, for the rezoning of 9071 Dayton Avenue from the "Single Detached (RS1/B)" zone to the "Single Detached (RS2/K)" zone, be introduced and given first reading.

ADOPTED ON CONSENT



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26. AMENDMENTS TO RICHMOND ZONING BYLAW 8500 TO IMPLEMENT 2017 AFFORDABLE HOUSING REQUIREMENTS

(File Ref. No. 08-4057-05; 12-8060-20-009760) (REDMS No. 5647136 v. 5; 5585520)

That Richmond Zoning Bylaw 8500, Amendment Bylaw 9760, to update the affordable housing contribution rates and requirements for residential zones, and to increase the density bonus provision for the Downtown Commercial 1 (CDT1) zone, be introduced and given first reading.

ADOPTED ON CONSENT

27. PROPOSED OFFICIAL COMMUNITY PLAN/CITY CENTRE AREA PLAN AMENDMENT, LANSDOWNE SHOPPING CENTRE MASTER LAND USE PLAN – REQUEST TO ENDORSE APPLICANT LED PUBLIC CONSULTATION

(File Ref. No. CP 15-717017; 08-4045-2010-LV) (REDMS No. 5625826 v. 7)

That staff be authorized to manage an applicant undertaken community consultation process regarding the Proposed Master Land Use Plan for the Lansdowne Centre shopping centre site.

ADOPTED ON CONSENT

NON-CONSENT AGENDA ITEMS

FINANCE COMMITTEE

Mayor Malcolm D. Brodie, Chair

28. 2018 CAPITAL BUDGET

(File Ref. No. 03-0985-01; 03-0970-05-01) (REDMS No. 5595928)

R17/21-13

It was moved and seconded

- (1) *That the 2018 Capital Budget totalling \$160,064,190 be approved and staff be authorized to commence the 2018 Capital Projects; and*
- (2) *That the 2018 Capital Budget totalling \$160,064,190 and the 2019 - 2022 Capital Projects be included in the 5 Year Financial Plan (2018 - 2022).*



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The question on Resolution R17/21-13 was not called as Mayor Brodie provided comments on the 2018 Capital Budget, noting that the budget has undergone a high level of scrutiny from staff and adheres to Council's objectives.

George Duncan, Chief Administrative Officer, gave a brief overview of the process for the 2018 Capital Budget, commenting that (i) departments complete project submissions to be included in the Capital Budget which is then reviewed by the Capital Review Committee, (ii) projects are then prioritized and ranked to move forward to the budget, which then undergoes further review and public input, and (iii) a significant amount of review both financially and technically has gone into the 2018 Capital Process.

In response to questions from Council, Jim Young, Senior Manager, Capital Buildings Project Development, clarified that the estimated \$5-8 million for the animal shelter is for building the replacement but that the budget may be revised based on the concept design that is approved by Council.

In response to further queries from Council regarding the animal shelter replacement project, Jerry Chong, Director, Finance, noted that staff believe it is prudent to set aside the entire funding for the original costs. He added that those capital projects are funded by reserves and carry forward in the budget because they take longer to complete. Mr. Chong also commented that the capital budget would be amended to accommodate any changes.

Discussion took place regarding the potential of putting a cap on projects and the 2018 capital process and as a result, a motion to put a cap on the budget allocated for the construction of the animal shelter and a motion to refer the report back to staff for further cost reductions were introduced but both failed to receive a seconder.

The question on Resolution R17/21-13 was then called and it was **CARRIED** with Cllrs. Au and Day opposed.

29. 2018 PROPOSED OPERATING BUDGET

(File Ref. No. 03-0985-01) (REDMS No. 5485687)

R17/21-14

It was moved and seconded

- (1) *That the 2018 Operating Budget as presented in Option 2 of the staff report titled "2018 Proposed Operating Budget" be approved as follows:*



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- (a) *A same level of service budget increase of \$3,881,300 with a tax increase of 1.88%, before additional levels of service be approved;*
- (b) *Operating budget impact of the 2018 Capital Projects totalling \$618,580 with a tax increase of 0.30% be approved;*
- (c) *City-wide additional levels as presented in Attachment 9 of the staff report titled "2018 Proposed Operating Budget" in the amount of \$247,661 with a tax increase of 0.12% be approved;*
- (d) *Ongoing additional levels for the operating costs of 16 additional RCMP Officers and 3 municipal employees to support the RCMP detachment in the amount of \$2,276,483 with a tax increase of 1.10% be approved;*
- (e) *The Rate Stabilization Account be used to pay for the operating costs of the 16 additional RCMP Officers and 3 municipal employees to support the RCMP detachment for a total of \$2,276,483, resulting in a tax decrease of 1.10% be approved;*
- (f) *The Capital and one-time costs for the additional 16 RCMP Officers and 3 municipal employees to support the RCMP detachment for a total of \$290,675 be approved;*
- (g) *The Rate Stabilization Account be used to pay for the Capital and one-time costs for the additional 16 RCMP officers and 3 municipal employees to support the RCMP detachment for a total of \$290,675 be approved; and*
- (h) *1.00% transfer to reserves for community facilities infrastructure needs as per Council's Long Term Financial Management Strategy in the amount of \$2,064,900 with a tax increase of 1.00% be approved;*
- (i) *The ongoing additional levels for the Emergency Program Neighbourhood Preparedness Program Assistant (\$100,125) and the Richmond Public Library – Expand Senior Services (\$203,004) for a total of \$303,129 be approved and that the Rate Stabilization Account be used to pay for those additional levels;*
- (j) *The ongoing additional level for the Gateway Theatre Operating Grant Increase for a total of \$120,000 be approved and be*



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funded through an increase to the grant allocation from Casino funding for the Gateway Theatre;

- (2) *That the overall tax increase of 2.30% and the additional 1.00% transfer to reserves, which is in accordance with Council's Long Term Financial Management Strategy policy to limit tax increase to CPI plus 1% transfer to reserves be approved;*
- (3) *That the Operating Budget as detailed above be included in the 5 Year Financial Plan (2018-2022); and*
- (4) *That staff conduct an analysis on the Long Term Financial Management Strategy, specifically examining the need for the 1% transfer to reserves going forward.*

The question on Resolution R17/21-14 was not called as Mayor Brodie provided comments on the 2018 Operating Budget and noted the addition of the Gateway Theatre funding request under Part (1)(j).

In response to a question from Council, Mr. Chong advised that staff opened up Let's Talk Richmond for the public to provide comments on the 2018 Budget planning and that feedback was incorporated into the budgets. Mr. Chong further commented that public consultation will also commence prior to adoption of the Five Year Financial Plan Bylaw.

Mr. Duncan offered an overview of the 2018 Operating Budget process and noted that requests for discretionary increases are discouraged, and that many reviews are completed until the proposed budget is presented.

Discussion took place on reducing the transfer to reserves and as a result, the following **amendment** was introduced:

R17/21-15

It was moved and seconded

That Part (1)(h) and Part (2) be amended to reduce the transfer to reserves to 0.5%.

The question on the amendment was not called as discussion ensued with regards to continuing the policy of transferring 1% to reserves

In response to queries from Council, Mr. Chong noted the balance of the reserve funds, building reserves, general reserves, utility reserves, and other specific purposes reserves, detailed in the staff report and advised that the building reserves would be needed for Phase 2 of the Major Facilities Plan.



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The question on the amendment was then called and it was **DEFEATED** with Mayor Brodie and Cllrs. Dang, Johnston, Loo, McNulty, McPhail, and Steves opposed.

It was agreed that Part (4) of Resolution No. R17/21-14 be dealt with separately.

The question on Parts (1), (2), and (3) of Resolution No. R17/21-14 was called and it was **CARRIED** with Cllrs. Au and Day opposed.

The question on Part (4) of Resolution No. R17/21-14 was called and it was **CARRIED** with Cllr. Loo opposed.

30. **2018 ONE-TIME EXPENDITURES**
(File Ref. No. 03-0985-01) (REDMS No. 5589738)

R17/21-16

It was moved and seconded

- (1) *That the recommended one-time expenditures totalling \$1,449,774 as outlined in Attachment 1 of the staff report titled "2018 One-Time Expenditures," be approved and included in the 5 Year Financial Plan (2018 – 2022);*
- (2) *That the one-time expenditure request for "Enhanced Hours and Programming for Steveston Heritage Sites: Britannia, Tram, Steveston Museum" totalling \$303,093 be approved and included in the 5 Year Financial Plan (2018-2022);*
- (3) *That the matter of Enhanced Hours and Programming be reviewed by the end of April 2018; and*
- (4) *That the Rate Stabilization Account be used to pay for the 2018 one-time expenditure requests.*

The question on the motion was not called as, in response to a question regarding visitors to Steveston Historic sites, Jane Fernyhough, Director, Arts, Culture and Heritage Services, advised that staff are still completing a service level review to be brought forward to Council and that the Britannia Business Plan is scheduled to come to Council in February 2018.

Discussion ensued regarding the addition of the Enhanced Hours and Programming and there was agreement to deal with Part (2) of Resolution No. R17/21-16 separately.



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The question on Part (1) of Resolution No. R17/21-16 was called and it was **CARRIED**.

The question on Part (2) of Resolution No. R17/21-16 was called and it was **CARRIED** with Cllrs. Loo and Johnston opposed.

The question on Parts (3) and (4) of Resolution No. R17/21-16 was called and it was **CARRIED**.

PUBLIC DELEGATIONS ON NON-AGENDA ITEMS

- R17/21-17 31. It was moved and seconded
That Council resolve into Committee of the Whole to hear delegations on non-agenda items (9:30 p.m.).

CARRIED

(1) Installation of Speed Humps Along River Road

Lynda Parsons, 2491 No. 8 Road, expressed concern over the recent Council approval for the installation of 20 additional speed humps along River Road and read from her submission (attached to and forming Schedule 1 of these minutes.)

In response to queries from Council, Ms. Parsons noted from her submission, that residents opposed to the installation of speed humps are requesting different safety enhancements be implemented instead including, (i) increased police enforcement, (ii) installation of guard rails on the curve, (iii) solar light road markers, (iv) reduction of the speed limit to 30 km/h along the portion of road in front of the Tom-Mac Shipyard, (v) installation of lighted speed sign, (vi) direct cyclists to dedicated lane, and (vi) allow local traffic only.

Ms. Parsons further commented, in response to questions from Council, that residents on No. 8 Road were not consulted although the only way onto No. 8 Road is via River Road and that she is circulating a survey for the neighbourhood regarding this matter.



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In response to question from Council, Victor Wei, Director, Transportation, clarified that the most effective way to mitigate speeding along that section of River Road is to install a physical deterrence and that lowering the speed limit and increased signage is not as effective in the long term. Mr. Wei further noted that staff have requested increased enforcement from the RCMP in the area but resources are limited.

As a result of the discussion, the following **referral motion** was introduced:

R17/21-18

It was moved and seconded

That staff review the potential solutions to traffic calming measures along River Road prior to the installation of speed humps.

CARRIED

R17/21-19 32.

It was moved and seconded

That Committee rise and report (9:55 p.m.).

CARRIED

PUBLIC ANNOUNCEMENTS

Mayor Brodie announced the following 2018 Advisory Committee appointments:

Richmond Gateway Theatre Society Board

Two-Year Term to expire on December 31, 2019

- John Watson
- Valerie Reynolds

Richmond Public Art Advisory Committee

Two-Year Term to expire on December 31, 2019

- Glen Andersen
- Jennifer Heine
- Shawne MacIntyre



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- Hal Owens
- Sheng Zhao

Sister City Advisory Committee

Two-Year Term to expire on December 31, 2019

- Allen Chan
- Edward Gavsie
- Charan Gill
- Melissa Zhang
- Ihsan Malik
- Helen Quan

Richmond Family and Youth Court Committee

One-Year Term to expire on December 31, 2018

- E. Lorne Brandt
- Heng Yu (Helen) Huang
- Emmett Mark
- Heather McDonald
- Kathleen Muir
- Cynthia Zhou
- Anna Chan
- Kenny Chiu
- Sana Ghanbari
- Lisa Picotte-Li
- Ronald Mathews
- Catherine Nelson



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- Judith Nixon
- Timothy Osiowy

Mayor Brodie announced that tonight is the last Regular Council meeting of 2017, but a special Open Council meeting will be held on Wednesday, December 20th to wrap up any final business for the year. Mayor Brodie also noted that City Hall will be closed from Monday December 25, 2018 and will re-open on Tuesday, January 2, 2018.

BYLAWS FOR ADOPTION

R17/21-20

It was moved and seconded

That the following bylaws be adopted:

*Alexandra District Energy Utility Bylaw No. 8641, Amendment
Bylaw No. 9777*

*Oval Village District Energy Utility Bylaw No. 9134, Amendment
Bylaw No. 9778*

Richmond Zoning Bylaw No. 8500, Amendment Bylaw No. 9680

CARRIED

ADJOURNMENT

R17/21-21

It was moved and seconded

That the meeting adjourn (10:00 p.m.).

CARRIED



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Certified a true and correct copy of the Minutes of the Regular meeting of the Council of the City of Richmond held on Monday, December 11, 2017.

Mayor (Malcolm D. Brodie)

Corporate Officer (David Weber)

Introduction: Good evening Your Worship Mayor Brodie and Council members, my name is Lynda Parsons – I live at 2491 No. 8 Road which is only accessible off of River Road.

Thank you for this opportunity to address you with regards to the installation of an additional 20 speed humps, bringing the total number of speed humps to 26 on River Road between No. 7 Road and Westminster Highway.

The 70 plus page documents that I prepared for you contain information pertaining to road safety devices, installation of alternate possibilities, and information on why speed humps should not be installed. When you have reviewed this information I trust that you will find that this project requires additional research and should not be proceeding at this time, if at all.

5 Minute Summary: 60% of the residents voted against the installation of speed humps.

In addition, I do not believe that the 40% who were in favor of the installation of speed humps were ever informed that they had been re-designed as speed cushions, which are designed to allow cyclists to pass through without travelling over the speed humps **page 2** and so down the center of the road. Speed cushions will also allow trucks that have a large wheel span – those that have been a constant concern to those of us who drive this road - to careen down the center of the road. It is terrifying enough when these trucks are encountered driving over the centerline, but with speed cushions I shudder to think what it will be like seeing them come directly at me down the center of the road.

When informed about speed cushions during the survey that we are currently conducting, some of the residents who were in favor are no longer in favor.

Staff claim incorrectly that speed cushions would allow a firetruck to pass down the center of the roadway. **page 34/35** This is only possible if a vehicle can pull to the right to allow the firetruck to pass. Due to physical constraints on River Road, there are very few areas wide enough to allow this, and as confirmed by Fire Chief Tim Wilkinson **page 5** “the fire engine would move completely to their side of the road to allow for safe travel for all motorists. This will slow the trucks however I can not say how much this will slow our response as I do not have any data to rely on.”

People who have not taken the time to educate themselves on the ineffectiveness and resulting impacts of speed humps conclude that because we do not want speed humps we want to speed. This cannot be further from the truth – we have asked for increased enforcement. **page 33** It is the impact of speed humps that I have reviewed and enclose within that are at issue. Speed humps negatively impact drivers, their passengers, the environment as well as the residents. Details of some of the impact of speed humps can be found at **pages 41 to 46** – a summary of a few of these are:

- They impede emergency vehicles – each speed hump slows the response of a firetruck by up to 10 seconds. In one minute, a fast-burning fire can destroy a building. One minute can be the window of opportunity for a critically injured child, heart attack victim or other emergency.
- Police and Ambulance response time is impacted as well as the ability of the paramedic to administer life saving measures on route to the hospital.

- Can cause serious disabilities. For instance - an ambulance was bringing an accident victim into the hospital. When it crossed one of the humps the casualty's simple spinal fracture became a complete spinal cord injury that did not reverse. He was left paraplegic and the humps were removed within 24 hours
- Cause distraction for drivers - Drivers judging how to negotiate humps are distracted from watching out for more serious hazards — like children.
- Can cause death or injury - a woman cyclist struck the hump at an angle. She lost her balance and was killed by a motor vehicle. The accident was wholly attributed to the speed hump, which was removed very soon afterwards.
- There is increased wear on vehicle components such as tires and shock absorbers
- Increase in vehicle emissions and fuel consumption.
- Cause noise pollution.
- Cause vibrations that could be detrimental to nearby properties as well as the road itself – and as we are all aware River Road sits upon the dike.
- Speed humps are fundamentally ineffective for controlling speed – Depending upon the vehicle and the hump design, going over a hump at a higher speed may cause less discomfort than a lower speed.

These reasons clearly contradict the staff report **page 33 and 35** advising that residents' opposition to the installation of speed humps was based on perception – the reasons for opposition are real.

Included in my document to you is a copy of a report written by Ronald Bowman, a scientist from Boulder, Colorado titled "Deaths Expected from Delayed Emergency Response Due to Neighborhood Traffic Mitigation" his analysis concludes **page 60** that "10 lives are predicted to be lost, over time, for each one saved"

Water pooling on the road would increase with speed humps which could cause vehicles to lose control at any speed. – photos at **page 66** indicate the pooling that occurs now. When looking at this photo, I would like you to note the lack of maintenance on the existing speed humps.

One of the documents that I provided to you is a study conducted by The Iowa State University outlining the installation of speed control measures **page 23** as there are time constraints tonight, I urge you to please review the details and procedures that should be implemented prior to installing speed humps.

Before our lives are permanently disrupted and put in danger, we are requesting that actual data be collected and analysed. In order for this to occur, we are asking that you reverse your approval of the installation of 20 additional speed humps, and place a moratorium on future installation of speed humps or other traffic calming devices.

We feel that placing the moratorium is time sensitive, as at least 3 of us have asked the Director of Transportation for a moratorium only to be advised that the installation will begin in the spring – as the survey posts are already in place, we fear that spring will arrive very early and that this project will forge ahead.

With this in mind, Your Worship, we are asking that, if at all possible, a moratorium be granted this evening